

# Sociotechnical Challenges in the Implementation of Hydrogen Fuel Cell Trucking

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#### **ABSTRACT**

As automobile and semi-truck manufacturers wheel out new hydrogen fuel cell vehicles (HFCV), new infrastructure to refuel and repair these vehicles must be developed. In this paper, the authors examine the sociotechnical hurdles to developing the infrastructure needed to refuel or recharge these vehicles in the state of Alabama and throughout the Southeast of the United States. Currently, no infrastructure exists in the state to support the use of HFCV trucks. However, given the presence of Interstates 10 and 65 which connect northern cities like Chicago and Indianapolis with shipping ports like New Orleans and Mobile, regional infrastructure will be required to support these new trucks. In this paper, the authors break down the sociotechnical issues using a multiple-domain matrix to examine the social, technical, and sociotechnical challenges to implementing the infrastructure needed for hydrogen semi-trucks.

Keywords: Hydrogen refuelling, Multiple domain matrix, Sociotechnical systems

### INTRODUCTION

The development of infrastructure to support privately owned electric (EV) and hydrogen fuel cell vehicles (HFCVs) is a source of contention. In the EV market, the lack of publicly available charging stations has limited the appeal of EVs to those who own a home as those who rent apartments and unable to charge their vehicles overnight (Zhang, et al., 2018). Some of those who need a vehicle for commuting may find that EV-sharing or renting schemes help them cope with the lack of access to at-home charging (Langbroek, et al., 2019). Due to this lack of infrastructure, the implementation of fleet vehicles for corporate or government use remains the logical next step in their technical development (Loeb, Kockelman, & Liu, 2018). Many of the hurdles that exist for the integration of EVs into the modern traffic system, also impact the potential use of HFCVs. Like many technologies, a period of pre-development could be used to acquire real-estate, develop policies, and put in place charging and refuelling stations for EVs and HFCVs. This period of pre-development mirrors what was accomplished before the public acceptance and use of cellular phones (Hardman & Steinberger-Wilckens, 2014). Like these technologies, societal perceptions and human factors are important aspects of the acceptance of new transportation technologies (Guo, Kang, Susilo, Antoniou, & Pernestal, 2025).

To support the transportation of goods from American ports in the southeast to major cities in the west, northeast, and Midwest, it is essential that infrastructure is available for future HFCV trucks in Florida, Alabama, Mississippi, and Texas. Hydrogen stations are scarce in the south-eastern region of the United States of America as 53 of 68 such stations are located in California (United States Department of Energy, 2022). A route from Mobile, Alabama at the southern terminus of I-65 to the border of Alabama and Tennessee cannot be currently made with a hydrogen vehicle as no refuelling stations exist along this corridor. However, a driver could drive the same route in an EV with 71 recharging stations within 5 miles of the route (Office of Energy Efficiency and Renewable Energy, 2022). To make use of the greater energy density, longer range, and quicker refuelling of HFCVs, a similar set of infrastructure needs to be developed along the 366.2-mile stretch of Interstate 65 in Alabama.

Transportation is, like most infrastructure systems, a sociotechnical system which depends heavily on the requirements of a group of disparate stakeholders. These requirements vary, and in many cases are in direct conflict, due to the values held by stakeholders. In this analysis, the authors will examine the ways in which stakeholders for hydrogen refuelling interact with the system drivers, functions, objectives, objects, activities, and other stakeholders using elements of the multiple domain matrix (Bartolomei, Hastings, de Neufville, & Rhodes, 2012). The focus on stakeholders will allow the authors to examine the system interactions from the Human Viewpoint (Handley, 2013). The set of stakeholders for the hydrogen refuelling system include: consumers, hydrogen vendors, equipment vendors, hydrogen vehicle manufacturers (OEM), gasoline companies, city, county, state, and federal regulators. Each stakeholder group has its own benefits, and/or costs, associated with implementing and operating hydrogen refuelling.

# **METHODOLOGY**

The multiple domain matrix is intended to allow systems engineers to examine the connection between stakeholders, systems drivers, objectives, functions, objects, and activities to understand system interactions and to improve the overall system behaviour. In this analysis, the authors analyse only the stakeholders and examine only their interactions within the sociotechnical systems. In Table 1, below, an example of Bartolomei's multiple domain matrix is given (Bartolomei, Hastings, de Neufville, & Rhodes, 2012).

Table 1: Multiple domain matrix.

	System Drivers	Stake-Holders	Objectives	Functions	Objects	Activities
System Drivers	System Drivers X System Drivers	Stake-holders X System Drivers	Objectives X System Drivers	Functions X System Drivers	Objects X System Drivers	Activities X System Drivers

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	System Drivers	Stake-Holders	Objectives	Functions	Objects	Activities
Stake-holders	System Drivers X	Stake-holders X	Objectives X	Functions X	Objects X	Activities X
	Stake-holders	Stake-holders	Stake-holders	Stake-holders	Stake-holders	Stake-holders
Objectives	System	Stake-holders	Objectives	Functions	Objects	Activities
	Drivers	X	X	X	X	X
	X	Objectives	Objectives	Objectives	Objectives	Objectives
	Objectives	•	,	,	,	,
Functions	System	Stake-holders	Objectives	Functions	Objects	Activities
	Drivers	X	X	X	X	X
	X	Functions	Functions	Functions	Functions	Functions
	Functions					
Objects	System	Stake-holders	Objectives	Functions	Objects	Activities
	Drivers	X	X	X	X	X
	X	Objects	Objects	Objects	Objects	Objects
	Objects	,	ŕ	,	ŕ	,
Activities	System	Stake-holders	Objectives	Functions	Objects	Activities
	Drivers	X	X	X	X	X
	X	Activities	Activities	Activities	Activities	Activities
	Activities					

Each cell inside the multiple domain matrix represents an interaction between aspects of the larger, complex adaptive system. For example, the entry in the top row and the third column is "Objectives X System Drivers" which represents the impacts that the overall objectives of the systems might have on systems drivers. The objectives of the hydrogen refuelling system are: to provide hydrogen safely, minimize operating costs, maximize customer service, minimize filling times, and maximize sales of hydrogen. The system drivers include: the price of hydrogen, the safety of hydrogen, the cost of building refuelling stations, consumer perceptions of hydrogen, and climate change. Looking at the interaction of objectives on systems drivers, providing hydrogen safely (objective) can change some consumer perceptions of hydrogen (systems drivers). Using these relationships, an analysis is undertaken to understand how the social aspect of the systems - stakeholders - interacts with other system domains. In Section 3, the interactions of each of the bolded squares are discussed.

# **Results of Multiple Domain Matrix Analysis**

In the hydrogen refuelling system, there are numerous stakeholders including: consumers, hydrogen vendors, equipment vendors, hydrogen vehicle manufacturers (OEM), gasoline companies, city, county, state, and federal regulators. Using the multiple domain matrix, and only observing the interactions shown in bold, numerous relationships between stakeholders and the other system domains can be examined. In Table 2, below, the system drivers, stakeholders, objectives, functions, objects, and activities are given.

Table 2: Components of hydrogen refuelling systems domains. • Price of H<sub>2</sub> System Drivers Safety of H<sub>2</sub> Climate Change Availability of H<sub>2</sub> powertrain vehicles Cost of building refuelling Consumer perception of H<sub>2</sub> Stakeholders Consumers H<sub>2</sub> Vendors **Equipment Vendors OEMs** Regulators **Objectives** To provide H<sub>2</sub> safely and cheaply Minimize operating costs Maximize customer service Maximize H<sub>2</sub> sales Minimize filling times **Functions** Provide H<sub>2</sub> to driver/operators Utilize minimum required electricity Utilize minimum required cooling water Charge maximum sales price for H<sub>2</sub> Utilize maximum flow for each HFCV **Objects**  H<sub>2</sub> dispenser Electrolyser Heat exchanger Water feed Renewable power Grid Power Activities Producing H<sub>2</sub> Filling vehicle tanks Processing payments Receiving H<sub>2</sub> shipments

Going across the second row of Table 1, the impact of systems drivers, objectives, functions, objects, and activities will be examined.

## System Drivers x Stakeholders

Looking at the impacts of systems drivers on stakeholders means examining the interconnections shown in Figure 1, below. As there are 6 system drivers and 5 stakeholders listed, there are 30 possible one-way interactions with systems drivers impacting stakeholders.

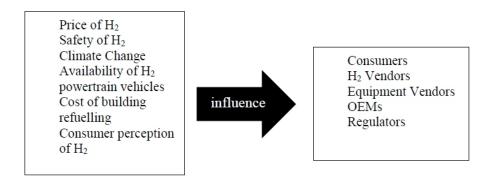


Figure 1: System drivers x stakeholders.

The price of H<sub>2</sub> has a significant impact on consumers, H<sub>2</sub> vendors, Equipment Vendors, and OEMs. A reduction in price can increase the demand for H<sub>2</sub> by making HFCVs economically feasible. This change in demand for HFCVs would also impact the demand for equipment vendors and OEMs. H<sub>2</sub> safety has an impact on all stakeholders. The risk of fire or explosion means that H<sub>2</sub> vendors and producers must develop safe fuel handling procedures and tools. Safety also impacts the way H<sub>2</sub> equipment and vehicles are designed, in order to minimize risk. Finally, regulators must consider the safety of hydrogen when considering the design and zoning for hydrogen refuelling stations. Climate change is likely to have the most impact on individual vehicle consumers who see alternative fuels, such as hydrogen, as an opportunity to reduce the amount of greenhouse gases they produce. Vehicle availability impacts consumers, H<sub>2</sub> producers and vendors, equipment vendors, and regulators. Without significant availability, consumers may turn to alternative vehicle technologies while H<sub>2</sub> producers and equipment vendors may struggle financially. Additionally, the availability of hydrogen vehicles impacts regulators and the demand for regulation. The costs of building refuelling stations are mostly felt by H<sub>2</sub> vendors and producers who face significant capital costs to start their businesses (Atabay & Devrim, 2024). Consumer perception of H<sub>2</sub> has a significant impact on all stakeholders. The fear of safety risks due to hydrogen decreases consumer demand and introduces barriers to business for hydrogen vendors, OEMs, equipment vendors. The and fear of impacts from hydrogen also increases public demand federal for regulation from local, state, and regulators.

## Objectives x Stakeholders

Next, the impact of systems objectives and system stakeholders is examined, as shown in Figure 2, below. There are 5 objectives and stakeholders, respectively, meaning that there are 25 possible one-way interactions with systems drivers impacting stakeholders.

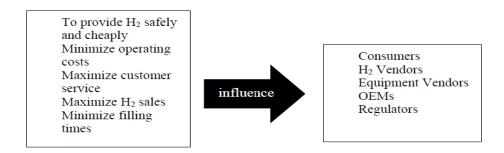


Figure 2: Objectives x stakeholders.

There are numerous interactions between system objectives and stakeholders. For example, the need to provide H<sub>2</sub> cheaply and safely greatly impacts the way H<sub>2</sub> producers/vendors provide fuel. Indeed, the need for safety and reduced costs gives rise to safety and handling procedures. This need for safety and cheaper operation also impacts the price of H<sub>2</sub>. Minimizing operating costs can impact consumers through lower prices, H<sub>2</sub> vendors through thinner margins, and equipment producers through the quality and price of H<sub>2</sub> equipment. Maximizing customer service may cause consumers to pay a slightly higher price for fuel, but also means that H<sub>2</sub> Vendors may need to pay their employees more. Maximizing the sales of H<sub>2</sub> while minimizing operating costs means that H<sub>2</sub> Vendors need to find an efficient point where they are providing excellent service while not using extra energy or labour. Finally, minimizing filling times impacts all of the stakeholders. For example, reduced filling times require designs from both OEMs and Equipment Vendors that are efficient.

#### Functions x Stakeholders

Next, the impact of systems objectives and system stakeholders is examined, as shown in Figure 3, below. There are 5 objectives and stakeholders, respectively, meaning that there are 25 possible one-way interactions with systems drivers impacting stakeholders.

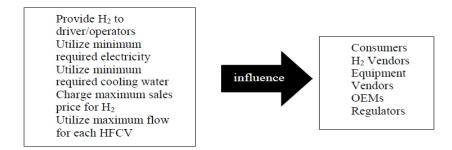


Figure 3: Functions x stakeholders.

Many of the functions directly impact the stakeholders in the system, as expected. For example, using the minimum amount of electricity and water impacts how the H<sub>2</sub> producer operates their facility and how the equipment company builds and sells their H<sub>2</sub> equipment. The function calling for charging the maximum tolerable sales price certainly impacts the consumer, which in turn can impact the H<sub>2</sub> Vendor through a change in demand for fuel. Additionally, the directive to use maximum flow to refill HFCVs reduces consumers' time and requires vendors to have a greater capacity, which requires a larger upfront cost. The function of using less cooling water not only impacts H<sub>2</sub> Vendors, but also impacts Equipment Vendors who must design their equipment to more efficiently use water, and Regulators who ensure that H<sub>2</sub> is kept below auto-ignite temperatures.

# Objects x Stakeholders

Next, the impact of systems objectives and system stakeholders is examined, as shown in Figure 4 below. There are 7 objectives 5 and stakeholders, respectively, meaning that there are 35 possible one-way interactions with objects impacting stakeholders.

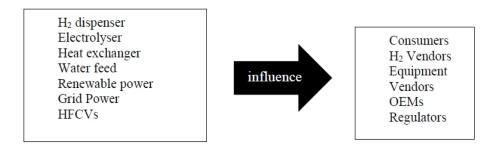


Figure 4: Objects x stakeholders.

There are numerous impacts by the objects on the stakeholders and many of the stakeholders interact with the physical infrastructure of the system. The performance and design of the H<sub>2</sub> dispenser impact how the consumers use it and how the H<sub>2</sub> vendor manages the site. Similarly, the design of HFCVs impacts how vendors' layout and operate their refuelling stations and how equipment for handling and dispensing H<sub>2</sub> is used and designed. The performance of the power grid, and renewable power, impacts the reliability of the system – a concern for both consumers and H<sub>2</sub> Vendors. The conditions of the water feed impact those that produce the hydrogen – H<sub>2</sub> Vendors – and those that make the equipment needed to produce the fuel – Equipment Vendors.

# **Activities x Stakeholders**

Finally, systems activities and system stakeholders are examined, as shown in Figure 5. There are 4 activities and 5 stakeholders, respectively, meaning

that there are 20 possible one-way interactions with activities influencing stakeholders.

Producing H<sub>2</sub>
Filling vehicle tanks
Processing payments
Receiving H<sub>2</sub> shipments

influence

influence

Consumers
H<sub>2</sub> Vendors
Equipment
Vendors
OEMs
Regulators

Figure 5: Activities x stakeholders.

Numerous activities that are required to carry out the objectives of the system are done so by stakeholders. These activities, and their safety, efficiency, and ergonomic performance impact stakeholder performance of these tasks. For example,  $H_2$  vendors produce the  $H_2$  and the impact of these activities on vendors can influence when and how the fuel is produced. The time, safety, and ease of filling vehicle tanks can lead to specific consumer behaviours and preferences, OEM designs, and regulator behaviour. The efficiency of processing payments impacts all stakeholders involved.

#### Stakeholders x Stakeholders

Stakeholder-stakeholder interactions are illustrated in Figure 6, below. There are 5 stakeholders, giving rise to 25 possible stakeholder interactions.

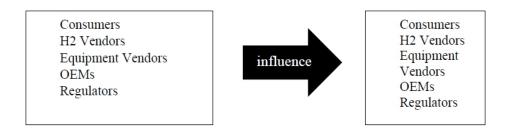


Figure 6: Activities x stakeholders.

There are numerous stakeholder interactions surrounding the development and operation of hydrogen refuelling stations. The prices set by H<sub>2</sub> Vendors impact the shopping behaviour of Consumers. H<sub>2</sub> Vendors' behaviour also impacts Regulators who must regulate the safety and commercial aspects of H<sub>2</sub> sales. The demand for H<sub>2</sub> by consumers impacts all the other stakeholders by increasing demand for H<sub>2</sub> Vendors, Equipment Vendors, and OEMs while also increasing the need for safety regulations from the Regulators.

#### **CONCLUSION**

Providing sufficient hydrogen infrastructure to sustain the operation of hydrogen fuel cell transport trucks is a challenge, especially in the parts of the United States that have not previously invested in this technology. However, understanding the ways in which stakeholders interact with the systems drivers, objects, objectives, functions, and activities within the hydrogen refuelling systems. Using the Multiple Domain Matrix developed by Bartolomei et al., it is possible to determine the interactions on and by systems stakeholders (Bartolomei, Hastings, de Neufville, & Rhodes, 2012). In the case of hydrogen refuelling, which is a complex sociotechnical system, there are numerous interactions that must be examined to improve the technical, social, and political performance of the system. These interactions, listed in Figures 2 through 6, can provide a basis for creating an agent-based model surrounding the refuelling of hydrogen semi-trucks.

In this study, the authors have gained some insights from the use of the multiple decision matrix. It can be seen that the performance of each of the other aspects of the hydrogen refuelling system has a significant impact on the stakeholders and thus on the overall system viability. Further insights will be gained using the insights gained from multiple decision matrices in an agent-based model with goals of helping solve the problem of hydrogen refuelling infrastructure in the State of Alabama.

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