

# Investigation and Analysis of Necessary Tasks and Responses for Unmanned Automated Bus in Trouble Situations

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## ABSTRACT

The bus driver shortage has become a social issue, particularly escalating in rural areas due to the labour shortage outside of urban regions. In order to solve these issues, Level 4 automated buses are expected. One of the key advantages of Level 4 automated buses is their potential for unmanned operation. To realize no drivers on a bus, remote surveillance is mandatory. For the introduction of level 4 automated bus service, the necessary tasks in both typical and emergency situations should be clear and the responses for these tasks should be defined. We already investigated the tasks typically performed by bus drivers by observing their actions from when a passenger boards and analysed the task by using bowtie analysis. By using these results, we discussed with bus driver and bus operation company about how to respond these tasks by considering the role, user acceptance and feasibility of the bus service because these three points should be considered for the introduction of automated bus service. In addition, the responses should be discussed with not only engineers in automated vehicles but also real bus driver and bus operation company staff. It is highly expected that these results and knowledge are important and beneficial for companies and local governments who would like to consider the introduction of level 4 automated bus services.

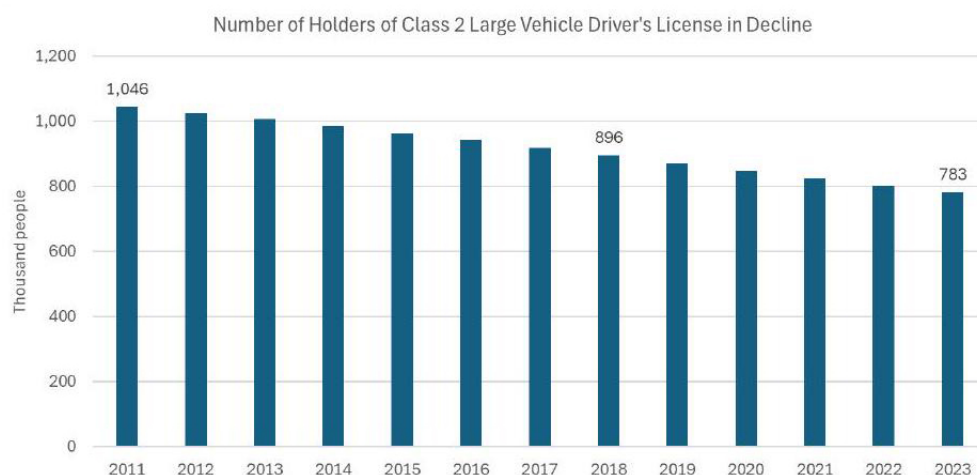
**Keywords:** Automated vehicles, Mobility as a service, Smart mobility, Bowtie analysis, Systemization of bus, Bus driver task

## INTRODUCTION

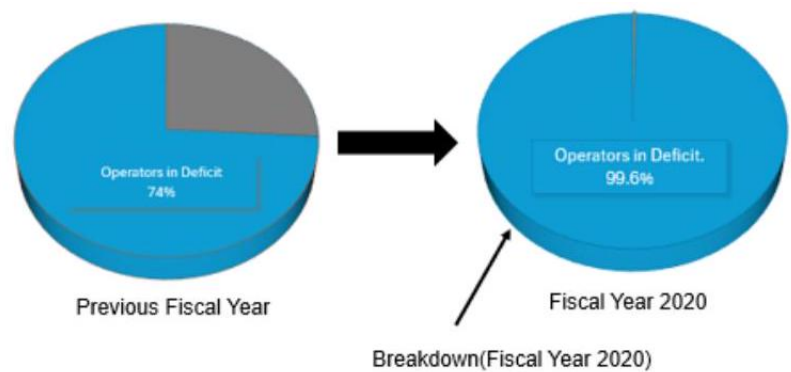
Due to the concentration of population in urban areas, maintaining regional transportation has become increasingly difficult. Especially, in the field of transportation, the bus driver shortage has become a social issue, particularly escalating in rural areas due to the labour shortage outside of urban regions. Fig. 1 shows the tendency of decrease of the number of drivers who have class 2 large motor vehicle license in Japan. In Japan, those who drive bus as commercial service need to hold class 2 large motor vehicle licence. In addition, the percentage of bus operators with general route bus business in

deficit is about 99.6% in 2020 in Japan as shown in Fig. 2. This means that bus operators cannot afford to hire extra bus drivers. These problem results in the decreased number of buses and the suspended operation for bus public transportation.

In order to solve these issues, Level 4 automated buses are expected. One of the key advantages of Level 4 automated buses is their potential for unmanned operation. To realize no drivers on a bus, remote surveillance is mandatory. In typical situations, the tasks of the remote surveillance for level 4 automated bus service are solely to only passenger safety because the level 4 system can manage the controlling the bus. Hence, in trouble situations, the remote surveillance needs to handle the different tasks. For the introduction of level 4 automated bus service, the necessary tasks in both typical and emergency situations should be clear and the responses for these tasks should be defined. We already investigated the tasks typically performed by bus drivers by observing their actions from when a passenger boards and analysed the task by using bowtie analysis in 16th International Conference on Applied Human Factors and Ergonomics. The planned course for L4 automated bus is almost same as the commercialized one. With the results, we discussed with bus driver and bus operation company about how to respond these tasks by considering the role, user acceptance and feasibility of the bus service because these three points should be considered for the introduction of automated bus service. In addition, the responses should be discussed with not only engineers in automated vehicles but also real bus driver and bus operation company staff. It is highly expected that these results and knowledge are important and beneficial for companies and local governments who would like to consider the introduction of level 4 automated bus services.



**Figure 1:** Tendency of decrease of the number of holders of class 2 large vehicle driver's license in Japan from 2011 to 2023.



**Figure 2:** Percentages of bus operators with general route bus business in deficit in 2019 and 2020.

**CURRENT FUNCTIONALITY OVERVIEW FOR SYSTEM DEVELOPMENT**

The service and regulatory requirements to ensure that the system requirements are adequately satisfied were summarized in Table 1.

The remote and operation system were organized to meet regulatory requirements, and Fig. 3 illustrated one example in a diagram. In the future, whether these regulatory requirements are met will need to be discussed with relevant government agencies after the construction of the automated system.

**Table 1:** Summarized to ensure that the system satisfied requirements of service and role in Japan

Assumptions made based on photos of the monitoring room in Nagahira-cho.

For functions that meet the conditions on the left side of the blue-green frame, mark a ● on the right.

Category	Status	Supplementary Information on Situation	Hazard / Danger Level	Risk Mitigation Measures	Discussion Point	Legal Requirement	Functions provided by the system					
							Communication	Remote Monitoring	Monitoring Assistance	Operation Command	Emergency Safety Operation	Remote Driving Operation
Normal												
Abnormal												
Emergency												

Extracted and classified from meeting minutes — 2023/11/7 to 2024/2/15.

In abnormal situations: Assume a malfunction  
In emergencies: Assume fire, bus hijacking, etc.

Extracted applicable legal requirements.

Items that need to meet legal requirements

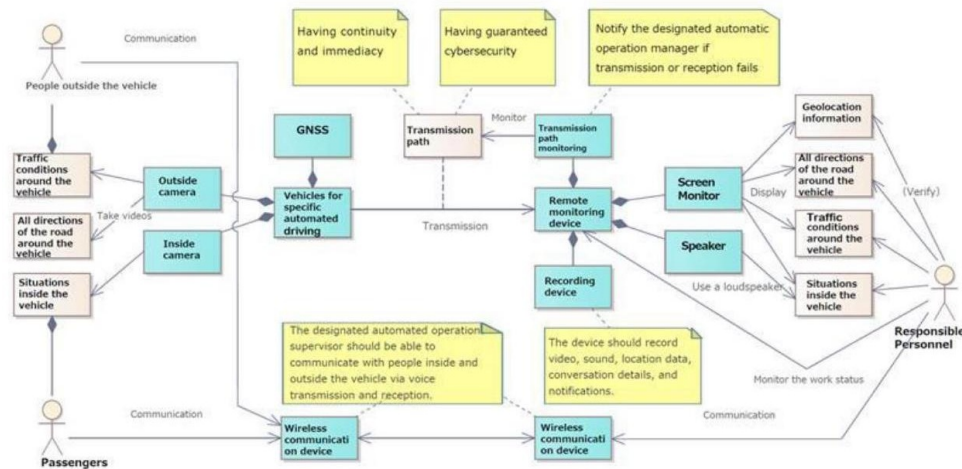
Not a legal requirement, but necessary for usability.

Not a legal requirement, but essential.

**COMPILATION OF INTERVIEWS AND RESPONSES FROM TRANSPORTATION OPERATORS REGARDING SYSTEM THAT MEET REGULATORY REQUIREMENTS**

Based on the previously compiled task list for bus drivers, responses from the bus operator regarding the tasks anticipated in their service were summarized.

From these responses, we have organized the driver tasks that require automation as current plan in 2024.



**Figure 3:** Proposed system diagram based on regulatory requirements.

Crew tasks based on “Certainty Level” for consideration were classified.

- Requires Investigation and Consideration Tasks that require examination of social background and operational constraints of transportation operators, such as the feasibility of installing cameras at major intersections as infrastructure, and tasks that need investigation into technical feasibility and reliability.
- Requires Confirmation from Equipment Manufacturers Tasks that are considered to have a low difficulty of implementation but require confirmation from manufacturers regarding their support.
- High Certainty Level Tasks for which it is currently clear whether the system or personnel of the transportation operator will handle them.

# Tasks requiring investigation and consideration.

The following three points require investigation and consideration.

- Necessity of response  
Assisting wheelchair users, stroller users, and visually impaired passengers with boarding and alighting requires human assistance and is a task that conflicts with automation. At this stage, it is considered difficult to implement, so further consideration is necessary. Regarding last-minute boarding or alighting requests after the doors have closed, if the stop button is pressed before departure, the doors can be opened. This also requires further consideration.
- Status of equipment (including infrastructure) installation  
Once the final infrastructure is determined, the utilization methods must be updated accordingly.

- Technical feasibility  
The presence of passengers waiting at stops and the determination of whether a bus has passed a stop require further investigation regarding feasibility and reliability.

#### # Tasks Requiring Confirmation from Equipment Manufacturers.

It is necessary to confirm the following three points.

- Fare collection  
It is necessary to confirm whether it is possible to install and operate unmanned gates like those used in railways, and whether it can be realized reasonably considering the cost.
- In-vehicle announcements  
Automatic announcements can be implemented by transportation operators determining the timing and frequency, but functionality and performance must be confirmed.
- Confirmation of passengers inside the bus
  - Safety status  
To ensure that the maximum capacity is not exceeded, it is necessary to determine the number of passengers boarding and alighting. Although this is already possible with commercially available systems, further confirmation is required.
  - Safety status  
It is necessary to confirm whether it is possible to automate the verification of the status near the doors during opening/closing, passenger seating, and standing passengers holding onto handrails to ensure safe departure.
  - Hazardous incidents  
It is necessary to confirm whether it is possible to automate the detection of passenger movement inside the vehicle during operation, vehicles passing alongside during alighting, and pinching during door closing.

# High Certainty Tasks The following are tasks with a high certainty level, where either the system or personnel will handle them.

- Response by system  
The system automatically announces. For example, the system announces in order to confirm if there is anyone who still needs to get off.
- Response by human operator
- Response on-site:  
In case of on-site measures, for vehicle damage such as glass breakage due to flying stones that the system may not detect, passengers should press the emergency stop button or let remote operator knows the situation. After that, onsite responsible personnel will go there and handle the situation. For incidents that the system can detect, such as

fare box malfunctions or door failures, onsite responsible personnel need to respond based on system detection.

- Remote operator communicates with passengers individually  
When, if they are unable to pay the fare due to insufficient IC card balance or lack of cash, the remote operator and the passenger will discuss and arrange for the passenger to pay the outstanding amount next time.
- Passenger guidance  
When a responsible personnel guide passenger after MRM, the remote operator initially response for reducing anxiety of passenger. Once the on-site responsible personnel arrive, they will safely guide the passenger.

## CONCLUSION

This paper proposed the responses of responsible personnel for the introduction of level 4 automated buses. The role, user acceptance and feasibility were considered by discussing with bus driver and bus operation staff for proposing the responses. Although it has not yet received official Level 4 certification in Japan, we believe that the organization of the proposal results is valuable for the development of a system that complies with the required specifications in the future.

As future work, we will proceed the introduction of remote monitoring and operation system with a bus operation company.

## ACKNOWLEDGMENT

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